Joint Lancashire Health Scrutiny Committee

Meeting to be held on 28 January 2014

Electoral Division affected: All

Dementia Care Services Consultation - update (Appendices A, B and C refer)

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Executive Summary

Joe Slater, Chair of the Joint Clinical Commissioning Group Specialist Dementia Committee and Debbie Nixon, Chief Operating Officer, Blackburn with Darwen Clinical Commissioning Group (as lead CCG for mental health commissioning, acting on behalf of all CCGs in Lancashire) will attend the meeting to provide members with an update on the current position regarding the outcome of the dementia care services consultation which took place earlier this year. A number of appendices are attached to the report which are:

- Appendix A recommendations of the NHS Lancashire Cluster Board following the analysis of the consultation responses.
- Appendix B Option Appraisal Report of the Joint CCG Specialist Dementia Committee.
- Appendix C press release from Blackburn with Darwen CCG stating the recommendations of the Lancashire CCG Network.

Recommendation

The Joint Lancashire Health Scrutiny Committee is asked to note and comment on

- i. the option appraisal process, and
- ii. the next stage of the implementation of the model for future provision of dementia care services.

Background and Advice

On 13 November 2012 Paul Hopley, Head of Programmes, NHS Lancashire (the name of the former PCT Cluster) provided the Joint Health Scrutiny Committee with a short presentation about the upcoming consultation on dementia care services that was to begin on 3 December 2012 and run to 25 February 2013.

Part way through the consultation independent experts at UCLAN (University of Central Lancashire) would conduct a check on the demographics of the responses to that point and, if necessary, under-represented groups would be targeted as



appropriate. At the end of the consultation UCLAN would produce a report on all responses.

It was confirmed that all elected members would be included in the consultation and details of the venues for the public meetings would be provided.

Following the consultation, the decision regarding the model for future provision would then be taken by the Clinical Commissioning Groups.

Then on 22 January 2013 Janice Horrocks from the Lancashire Mental Health Commissioning Network Team attended the Committee to provide members with a verbal update on the progress of the consultation on dementia care services that had begun on 3 December 2012, and to discuss the 'sign off' process. The background, the current position and two options for future provision to be consulted upon was presented. The Trust's preferred option was Option 1.

She explained that there would be 16 public events starting in January 2013 across Lancashire at various locations and at various times. These would be advertised in local newspapers, on local radio and there would be posters in GP practices and libraries. People would be given a range of ways by which to contact the Trust and assistance would be provided if necessary. Additional meetings with community based groups would also take place if requested.

She emphasised that the proposals were about shifting resources away from the provision of hospital beds to support for the provision of specialist assessment and treatment as close as possible to where people were living.

There was a discussion about the two options proposed in the Consultation both of which would cost £15 million to fund:

- Option 1 proposed 30 inpatient beds at the Harbour in Blackpool at a cost of £4m, with £11m for community services;
- Option 2 proposed 20 beds at the Harbour in Blackpool and 20 beds at Royal Blackburn Hospital at a cost of £8m, with £7m for community services.

The Committee were asked to consider the next steps following the conclusion of the consultation period, however, as it was felt that individual member authorities represented at the Joint Health Scrutiny Committee would possibly have opposing opinions on the most favourable consultation option it was suggested and agreed that authority to 'sign off' the proposals be delegated back to each of the relevant scrutiny committees within the Lancashire area.

At its meeting on 28 March the Blackpool Health Scrutiny Committee confirmed their support of Option 1 based at the Harbour.

On 13 March Blackburn with Darwen Children and Health Committee recommended that they could only support Option 1 if the facility was moved to a more central location within Lancashire and failing that they would support Option 2. This recommendation was also the conclusion of the Steering Group of the Lancashire

Health Scrutiny Committee when they met to provide their response to the consultation in late February, this response was accepted by the Health Scrutiny Committee at its meeting held on 23 July.

A draft report from the University of Central Lancashire (UCLAN) contained an analysis of the responses to the dementia public consultation which demonstrated support for the general principles for improving dementia care and for a single site, specialist, inpatient unit, centrally located with good transport links.

Option 1 was selected by more respondents than option 2, but most Clinical Commissioning Groups (CCGs) and Councils expressed a view that the dementia beds should be located in a place more central to Lancashire and not in Blackpool. A copy of the full report can be found at www.lancashirementalhealth.co.uk

A report was subsequently presented to the then NHS Lancashire Cluster Board on 21 March (attached as Appendix A) setting out the consultation responses and making the following recommendations:

- 1.1 The Board approves the development of specialist dementia services in accordance with the key principles outlined in the vision and through the implementation of option 1, recognising that an alternative site for the development of the dementia inpatient unit needs to be considered.
- 1.2 CCG and Local Authority commissioners work in partnership with LCFT to undertake a technical appraisal of the options for the specialist dementia unit location.
- 1.3 CCG and Local Authority commissioners develop solutions to the access and travel issues and ensure that these are put in place at an appropriate level to meet need before the dementia inpatient unit is open.
- 1.4 CCG and Local Authority commissioners work with Lancashire Care NHS Foundation Trust to address the critical issues and concerns that were raised during the consultation, with particular regard to supporting people and families living with dementia across the whole care pathway and ensuring appropriate access to memory assessment services, before the dementia inpatient unit is open.

As a result of those recommendations a Joint Clinical Commissioning Group Specialist Dementia Committee (JCCGSDC) was formed, chaired by Joe Slater, to enable key stakeholder representatives to carry out an appraisal on the location of a single specialist dementia inpatient facility.

This appraisal process took place between May and August this year concluding in the production of an Option Appraisal Report on 20 August 2013 (Appendix B).

Through a short listing and scoring system the JCCGSDC made the recommendation that The Harbour, Blackpool would be the option to be progressed.

A press release was issued on 5 September (Appendix C) stating the conclusions of the JCCGSDC and the recommendations of the Lancashire CCG Network which were to:

- 1) Approve the Harbour as the site for the 30 bed inpatient unit for Lancashire.
- 2) Note that the CCG Network will separately consider the responsibilities of NHS Commissioners when approving service reconfigurations in relation to patient and relatives' transport and aim to create a Lancashire policy that can be applied irrespective of the reconfiguration.
- 3) Note that the Specialist Dementia Committee has received assurance regarding the range of support for people and families living with dementia.

The Chair of the JCCGSDC, Joe Slater together with Debbie Nixon, Chief Operation Officer, Blackburn with Darwen CCG (as lead CCG for mental health commission acting on behalf of all CCGs in Lancashire) will attend the meeting to explain the option appraisal process, the implementation of the recommendations of the Lancashire CCG Network and next steps.		
Consultations N/A		
Implications: This item has the following implications, as indicated:		
Risk management There are no risk management implications arising from this report.		
Local Government (Access to Information) Act 1985 List of Background Papers		
Paper	Date	Contact/Directorate/Tel
Reason for inclusion in Part II, if appropriate		